

Message Text

SECRET

PAGE 01 KINSHA 06011 091433Z
ACTION SS-25

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O 091343Z JUN 78
FM AMEMBASSY KINSHASA
TO SECSTATE WASHDC IMMEDIATE 284
INFO AMEMBASSY BONN IMMEDIATE
AMEMBASSY BRUSSELS IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY PARIS IMMEDIATE

S E C R E T KINSHASA 6011

EXDIS

E.O. 11652: GDS
TAGS: EAID, EFIN, CG
SUBJECT: FIVE POWER MESSAGE ON REFORM

REF: A) STATE 146010 (NOTAL) B) STATE 145355 (NOTAL)
C) KINSHASA 5944

1. REF A IMPLIES DEPARTMENT IS NOW THINING IN TERMS OF FIVE EMBASSIES IN KINSHASA JOINTLY DRAFTING SUBJECT MESSAGE. IF THE IDEA IS TO HAVE ANYTHING READY FOR PRESENTATION TO MOBUTU BEFORE JUNE 13 BRUSSELS CONFERENCE, I DO NOT BELIEVE THIS CAN BE ACCOMPLISHED HERE IN KINSHASA.
2. AS OF MIDDAY JUNE 9 THE FRENCH AMBASSADOR HAS JUST RECEIVED HIS FIRST OVER-ALL REPORT OF PARIS MEETING, BUT FOR INFORMATION ONLY. HE IS MOST UNLIKELY TO JOIN ANY WORKING SESSION, PARTICULARLY ON POLITICAL REFORMS, WITHOUT SPECIFIC INSTRUCTIONS FROM PARIS.
3. BELGIAN CHARGE TELLS ME ALL ACTIVITY INCLUDING DRAFTING IS BEING DONE IN BRUSSELS. BELGIAN AMBASSADOR, WHO WAS SCHEDULED

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TO RETURN KINSHASA LAST NIGHT, IS REMAINING IN BRUSSELS SPECIFICALLY FOR THIS PURPOSE AND TO ATTEND BRUSSELS CONFERENCE. CHARGE HAS NO INSTRUCTIONS TO COORDINATE HERE.

4. BRITISH AMBASSADOR, WITH WHOM I CONSULTED BILATERALLY JUNE 8, HAS BEEN ASKED BY LONDON FOR HIS COMMENTS ON SPECIFIC POLITICAL REFORMS LISTED SIN ANNEX TO WORKING GROUP PAPER. WHILE HE IS ALL

FOR POLITICAL REFORM, HE HAS REPLIED EXPRESSING DOUBT RE UTILITY OF LAYING ON MOBUTU SUCH SPECIFIC MEASURES WITH EXCEPTION OF (D) AMNESTY AND ESTABLISHMENT OF A FUND FOR THE REINTEGRATION OF EXILES IN ZAIRIAN NATIONAL LIFE. HE ALSO AGREES THAT WE SHOULD MAKE CLEAR OUR INTENTION TO MONITOR CLOSELY THE IMPLEMENTATION OF ALL REFORMS.

5. FINALLY, AS OF LATE JUNE 8 GERMAN CHARGE HAD RECEIVED NEITHER REPORT OF PARIS MEETING NOR INSTRUCTIONS.

6. I HAVE CALLED MEETING OF FIVE REPS AFTERNOON JUNE 9 TO CONFIRM WHERE WE STAND RESPECTIVELY AND TO SEEK INFORMAL REACTIONS TO POINTS MADE IN DRAFT MESSAGE CONTAINED REF A. HOWEVER, IT IS ALREADY QUITE EVIDENT THAT GETTING ANYTHING CONCRETE ACCOMPLISHED IN SHORT ORDER HERE IS GOING TO BE DIFFICULT AND PROBABLY IMPOSSIBLE. I BELIEVE ONLY FEASIBLE COURSE WULL BE TO DEVELOP COMMON DOCUMENT VIA HIGHER-LEVEL CONSULTATIONS IN CAPITALS OR PERHAPS IN MEETING OF PRINCIPALS JUST PRIOR TO BRUSSELS CONFERENCE.

7. AS FOR SUBSTANCE OF REF A, WE BELIEVE POINTS ARE QUITE WELL COVERED AND FORMULATED. WE HAVE FOLLOWING SPECIFIC, PRELIMINARY OBSERVATIONS:

A. RE DOUBLE-BARRLED "PREAMBLE", NOT CLEAR WHERE THIS WOULD FIT INTO MESSAGE TO MOBUTU AND OVER-ALL SCENARIO IN APPROACHING MOBUTU. "PREAMBLE" TO WHAT?

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B. TWO PARAGRAPHS ON HUMAN RIGHTS ARE TOUGH WITH MOST EXPLICIT LINKAGE TO ASSISTANCE. WHILE WE CONCUR, ANTICIPATE OTHER GOVERNMENTS (NOTABLY FRANCE) WOULD HAVE FREAT DIFFICULTY ASSOCIATING THEMSELVES WITH IT.

C. AS DEPARTMENT WILL RECALL, PROPOSED PARTICIPANTS IN JOINT DEMARCHE ARE NOT SUPPOSED TO HAVE SEEN MOBUTU PLAN AND SEVERAL IN FACT HAVE NOT. IN PARTICULAR, AS OF NOW, THERE HAVE NOT BEEN ANY EXPLICIT GOZ STATEMENTS IN CONTEXT OF MOBUTU PLAN REGARDING REPATRIATION OF FOREIGN EXCHANGE. (GOZ DELEGATION DID ACKNOWLEDGE IT TO BE A MAJOR PROBLEM AT JULY 1977 CONSULTATIVE GROUP MEETING.) RECOMMEND THEREFORE THAT ANY REFS TO MOBUTU PLAN IN PARAS 2 AND 3 OF PROPOSED LETTER TAKE FOREGOING INTO ACCOUNT.

D. PARA 4 OF REF A REFERS TO CONTROL OF FAZ PILLAGING AS ONE OF EWEXENTS WHICH SHOULD BE INCLUDED IN JOINT DEMARCHE. RECOMMEND PENULTIMATE PARAGRAPH BE EXPANDED TO INCLUDE STATEMENT ABOUT RESTRUCTURING FAZ INTO LEANER, MORE DISCIPLINED FORCE WHICH WOULD HAVE TRUST AND SUPPORT OF POPULATION.

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